

**GOVERNMENT OF PUNJAB
DEPARTMENT OF PLANNING
(BADP DIVISION)**

**AGENDA SLSC – BADP
PUNJAB**

MEETING

**DATE : 12/05/2011
TIME : 3.30 P.M.
VENUE : COMMITTEE ROOM, 6TH FLOOR
PUNJAB CIVIL SECRETARIAT
CHANDIGARH.**

Index		
SN	ITEM	Page/s
1.	Confirmation of the minutes of the meeting of State Level Screening Committee held on 24/05/2010. Annexure-I Minutes of the meeting of State Level Screening Committee (SLSC) of Border Area Development Programme (BADP) held on 24/05/2010	1 2-5
2.	Action taken report on the decisions taken in SLSC Meeting held on 24/05/2010	6
3.	Utilization of funds for the year 2009-10	7
4.	Utilization of funds 2010-11 Annexure-II: BADP Revised Guidelines (February, 2009).	8 9-34
5.	Convergence of various Central/State Schemes with BADP.	35
6.	Monitoring and Review–Establishment of an institutional system of inspection of BADP schemes/projects and to arrange for appropriate, ‘Social Audit system and third party inspection in the implementation of BADP.	36
7.	Allocation of funds during 2011-12 Annexure-III:2011-12 Border Blocks and their Allocation (As per Parameters) Annexure III(A) Border Blocks & their Allocation (As received from districts) Annexure-V Annual Action Plan for the year 2011- 12: Amritsar Tarn Taran Ferozepur Gurdaspur Annexure-V-(b)Summary of Sectoral Distribution of funds 2011-12	37-39 40 41 42-60 61-71 72-94 95-106 107-108
9.	Ex-post-facto approval for the change of works: 2009-10 and 2010-11	109
10.	Any other item with the permission of the Chair.	109

ITEM-1

**CONFIRMATION OF THE MINUTES OF THE MEETING OF STATE LEVEL
SCREENING COMMITTEE HELD ON 24/05/2010**

Minutes as per Annexure-I. No comments received from any quarter. SLSC may confirm the minutes of the meeting of SLSC held on 24/05/2010.

Annexure-‘I’

Subject:- Minutes of the Meeting of State Level Screening Committee of Border Area Development Programme (BADP) held under the Chairmanship of Sh. S.C. Agrawal, Chief Secretary, Punjab on 24/05/2010 at 11.30 A.M in the Committee Room, Punjab Civil Secretariat.

List of participants at Annexure ‘A’.

Initiating the discussion, Principal Secretary Planning apprised the Chairman & Members about the purpose of Border Area Development Programme, its criteria for allocation of funds and its guidelines.

After detailed item-wise discussion the decisions taken by SLSC are as follows:

Item No.1 Confirmation of the Minutes of the 2nd Meeting of State Level Screening Committee held on 21/01/2010.

No comments were received from any quarter hence minutes were confirmed.

Item No.2 Action Taken Report on the decision taken in SLSC Meeting on 21/01/2010

The Item-wise status of Action Taken Report was discussed. The Chairman desired that inventory of assets be prepared and the soft copies of the digital photographs along-with brief write up of the important works taken up under BADP should be forwarded by all the border districts to GoI. Deputy Commissioners of border districts were directed to fully utilize and submit the Utilization Certificates of ACA released during 2007-08 immediately.

Item No.3 Utilization of Funds 2008-09.

Approved.

Item No.4 Utilization of Funds 2009-10.

Approved.

Deputy Commissioner, Gurdaspur was directed to ensure timely completion of the construction of High Level Bridge at Ghaniya ke Bet.

Item No. 5 Baseline Survey in Border Village/MIS Data in order to assess the gaps in basic physical & social infrastructure.

The Chairman directed all the Deputy Commissioner to complete the entries in the formats of baseline survey circulated by Ministry of Home Affairs, GoI latest by 30th June, 2010. The formats circulated by GoI have been e-mailed to all the border districts

and the same have been updated on the website of Department of Planning, Punjab. It was desired that while filling the formats as much as possible the existing data available under Census survey, NAREGA, Sarav Shiksha Abhiyan, Village directories etc. should be taken into account. It was also decided that the Deputy Commissioners can engage the services of Data Entry Operator for this purpose and the funds available under Administrative Expenses can be utilized for this purpose.

Item No.6 Convergence of various Central/State Schemes with Border Area Development Programme (BADP).

It was suggested to dovetail the resources available under various Centrally Sponsored Schemes to ensure optimum utilization of funds for example the items like furniture etc. not permissible under SSA can be met from BADP funds. Deputy Commissioners were asked to immediately furnish the information in Annexure V(a) & V(b) of the guidelines(2009) of BADP.

Item No.7 Monitoring and review-establishment of an institutional system of inspection of BADP schemes/projects and to arrange for appropriate, 'Social Audit System' and third party inspection in the implementation of the BADP.

The Chairman desired that instead of engaging different agencies for monitoring and evaluation of various programmes i.e. BADP, NAREGA, SSA, etc. being run in the state, one agency could be hired and the funds available for monitoring under various programmes can be pooled. For this purpose the name of Punjab Engineering College and NABCON were suggested. However it was decided that Principal Secretary Planning in consultation with the Finance Department and other senior officers of the State Government would take appropriate steps for inspection/review/monitoring.

Item No.8 Allocation of Funds during 2010-11.

Chairman pointed out that instead of small schemes, big schemes which have visible impact upon the development of the Border areas of the state may be taken up under BADP as per guidelines of Ministry of Home Affairs, GoI. He also desired that while formulating a scheme the concerned departments should be contacted and dovetailing of the sources should be considered. The Administrative Secretaries of Education, Health, and Rural Development were asked to work out the components/proposals that are not funded under concerned programmes (i.e SSA, NRHM, NAREGA etc.) but are permissible under BADP. Proposals submitted by border districts for the year 2010-11 were approved. Regarding security related proposals DIG, BSF, Jalandhar range was asked to send proposals to Deputy Commissioners of Border districts and the same can be submitted to GoI for consideration as special project.

After the discussion the following district-wise allocation was approved.

(Rs. Lac)

District	Work Plan Proposals received from the districts			
	Total	Security Related Schemes	Administrative Expenses	General Schemes
Amritsar	430.44	38.25	6.00	386.19
Tarn Taran	318.09	31.19	4.77	282.13
Ferozepur	978.78	97.88	14.68	866.22
Gurdaspur	497.69	49.77	7.45	440.47
Total	2225.00	217.09	32.90	1975.01

Item No.9 Ex-Post –Facto approval for the change of works 2009-10.

Approved.

The meeting ended with vote of thanks to the chair.

Annexure 'A'

List of Participants of the Meeting of State Level Screening Committee on Border Area Development Programme held on 24/05/2010 at 11.30 A.M. in the Committee Room, Punjab Civil Secretariat under the Chairmanship of Chief Secretary, Punjab.

SN	Name of the Officer Sarav Shri/Smt.	Designation
1	Satish Chandra	Principal Secretary, Planning
2	T.R. Sarangal,	Principal Secretary, Welfare & Social Security
3	Anirudh Tewari	Secretary Expenditure
4	Samir Kumar	Secretary, Home
5	Ashok Kumar Gupta	Secretary, Agriculture
6	P.S Bains	Deputy Inspector General(BSF)
7	Krishan Kumar	Special Secretary/Director General School Education
8	Khushi Ram	Deputy Commissioner, Tarn Taran.
9	Pirthi Chand	Deputy Commissioner, Gurdaspur.
10	Kamal Kishor Yadav	Deputy Commissioner, Ferozepur.
11	P.K. Kaushal	Director, Planning
12	Shivdev Singh	Joint Director, Rural Development
13	Harjinder Singh	Deputy E.S.A, Amritsar
14	Jagjit Singh	XEN Water Supply & Sanitation No.1 Mohali.
15	Bahadur Chand	Deputy Director, Planning
16	Paramjit Singh	Deputy ESA, Ferozepur.
17	Anupam	Research Officer, Planning
18	Charanjeet Singh	Research Officer, Amritsar

ITEM-2

ACTION TAKEN REPORT ON THE DECISIONS TAKEN IN THE MEETING of SLSC held ON 24/05/2010

- (i) **Baseline Survey in Border Village/MIS Data in order to assess the gaps in basic physical & social infrastructure.**

All the Border Districts have made entries in the format of Baseline Survey at New Delhi.

- (ii) **Convergence of various Central/State Schemes with Border Area Development Programme (BADP).**

It was suggested to dovetail the resources available under various Centrally Sponsored Schemes to ensure optimum utilization of funds for example the items like furniture etc. not permissible under SSA can be met from BADP funds. Deputy Commissioners were asked to immediately furnish the information in Annexure V(a) & V(b) of the guidelines(2009) of BADP. The information supplied by the districts was forwarded to MHA, GoI.

- (iii) **Monitoring and review-establishment of an institutional system of inspection of BADP schemes/projects and to arrange for appropriate, 'Social Audit System' and third party inspection in the implementation of the BADP.**

NABCON a subsidiary of NABARD has been engaged for Monitoring the works done under BADP in the four Border Districts.

- (iv) **Allocation of Funds during 2010-11.**

An amount of Rs. 22.25 Cr allocated by GoI for 2010-11 had been released to districts and is under utilization.

ITEM-3

Utilization of Funds 2009-10

(Rs in Lac)

SN	Component	Amount Sanctioned by GoI	Expenditure up to 30/04/2010	UCs	Pending UC
I	Normal SCA				
(i)	Amritsar	301.33	301.33	301.33	0.00
(ii)	Tarn Taran	404.50	424.50	424.50	0.00
(iii)	Ferozepur	981.69	981.69	881.69	0.00
(iv)	Gurdaspur	1297.32	507.48	500.48	775.00
	Sub Total	2978.00	2203.00	2203.00	775.00

Out of Rs. 7.90 Cr released for construction of High Level Bridge at Ghaniya ke Bet and other development works at district Gurdaspur only Rs. 15.00 lac have been utilized for development works. Due to flood like situation in the area, and other procedural delays an amount of Rs. 7.75 Cr released for construction of High Level Bridge is yet to be utilized. GoI has been requested to extend the date of submission of UCs of this special project. **Deputy Commissioner, Gurdaspur may sort out the matter with local Army Authorities and expedite the utilization.**

Placed before the Committee for information.

ITEM-4
UTILIZATION OF FUNDS 2010-11
Normal SCA

(Rs. lac)

2010-11				
SN	District	Funds sanctioned/ released	Amount utilized up to 31/03/2011	Utilization Certificates submitted to GoI
1	Amritsar	430.44	218.28	218.28
2	Tarn Taran	318.09	193.43	159.00
3	Ferozepur	978.78	618.22	618.22
4	Gurdaspur	497.69	423.02	423.02
	Total	2225.00	1453.15	1418.72

As per Guidelines- (placed at Annexure-II) the UCs of minimum of 50% amount sanctioned during 2010-11 are required to be sent to GoI for the release of 1st installment of 2011-12. The districts have spent Rs. 1453.15 lac i.e. approximately 65% up to 31/03/2011. The Utilization Certificate of 64% i.e. Rs 1418.72 lac has already been sent to MHA, GoI thereby making the state eligible for release of first installment during 2011-12.

Placed before the Committee for information

Annexure-II
Ministry of Home Affairs
Department of Border Management

Border Area Development Programme (BADP): Revised Guidelines (February, 2009)

1. Objective:

The main objective of the BADP is to meet the special developmental needs of the people living in remote and inaccessible areas situated near the international border and to saturate the border areas with the entire essential infrastructure through convergence of Central/State/BADP/Local schemes and participatory approach.

2. Coverage:

2.1 The BADP will continue to be a 100% centrally funded programme. The BADP would cover 362 border blocks, which are located along the international border and come under 96 border districts of 17 States viz Arunachal Pradesh, Assam, Bihar, Gujarat, Himachal Pradesh, Jammu & Kashmir, Manipur, Meghalaya, Mizoram, Nagaland, Punjab, Rajasthan, Sikkim, Tripura, Uttar Pradesh, Uttarakhand and West Bengal. Funds will be allocated to the States on the basis of (i) length of international border (ii) population of border blocks and (iii) area of border blocks with these criteria having equal weightage. Besides, 15% weightage will be given to hilly, desert and Rann of Kutchh areas on account of difficult terrain, scarcity of resources, higher cost of construction etc.

2.2 The border block will be the spatial unit within which the State Government shall arrange to utilize the BADP funds only in those villages of the blocks, which are located 'within 0-10 km' from the international border. Those villages, which are located nearer to the international border will get first priority. After saturating these villages with basic infrastructure, the next set of villages located within 0-15 km and 0-20 km need to be taken up. If the first village in a block is located at a far away location from the international border, the first village/hamlet in the block may be taken as "0" km distance village for drawing the priority list.

3. Guiding Principles:

3.1 BADP funds shall ordinarily be used for meeting the critical gaps and to meet the immediate needs of the border population. Planning and implementation of BADP schemes should be on participatory and decentralized basis through the Panchayati Raj Institutions/Autonomous councils/Other Local Bodies/Councils.

3.2 The State Government may consider creating/nominating a Nodal Department/Cell within the existing administrative arrangement for implementation of the Border Area Development Programme (BADP). The Nodal Department dealing with the BADP in the State shall hold individual meetings with line departments of the States such as Power, Rural Development, Electricity, Roads & Buildings, Water Supply, Social Welfare, Public Distribution, Civil Supplies etc. in order to ensure the implementation of the respective State/Central schemes in the identified border blocks. Utilization of funds under the Centrally Sponsored Schemes/Flagship Schemes of Govt. of India and the State plan schemes to the maximum possible extent in the border blocks should be ensured. To avail funds under the various Centrally Sponsored Schemes/Flagship Programmes of Government of India and for relaxation in guidelines, if any, the State Department concerned may forward suitable proposals to the Ministries/Departments of Government of India concerned with a copy thereof to the Department of Border Management, MHA for information.

3.3 A baseline survey shall be carried out in border villages in order to assess the gaps in basic physical and social infrastructure. Preparation of a village-wise plan shall be ensured duly indicating the projects/funding through State Plan Schemes/The Centrally Sponsored Schemes (CSS)/Flagship Schemes of Government of India and the BADP. Such a plan shall also ensure the convergence of various Central/State schemes with the Border Area Development Programme (BADP).

4. Selection of Schemes:

4.1 An illustrative list of schemes, which can be taken up under BADP, is at Annexure-I. A list of schemes not permissible under BADP is at Annexure-II. Schemes can also be suggested by Border Guarding Forces (BGFs) concerned and expenditure on the same shall not exceed 10% of the annual allocation made to the State. A list of permissible and non-permissible security related schemes is at Annexure-III.

4.2 State Governments, may keep a provision not exceeding 15% of the allocation made to the State for the maintenance of assets created under the BADP subject to the condition that such expenditure can be made only after three (3) years from the date of issue of completion certificate in respect of the asset. The State Governments can reserve 1.5% (one and half percent) of the allocation made to the State subject to a maximum of Rs 40 lakh for the purpose of monitoring, training of staff at block level and for the evaluation of the BADP, administrative expenditure for preparing the perspective plans, if any, survey, logistic support (excluding purchase of vehicles), media publicity etc. The process of completion of formalities, if any, such as forest, environment and other local clearances, availability of land etc. should be planned in advance, while recommending various projects under the BADP.

5. Empowered Committee:

The policy matters such as the guidelines of BADP, the geographical areas within which the BADP is implemented, allocation of funds, modalities of execution of schemes etc. will be laid down by an Empowered Committee constituted under the Chairmanship of the Secretary (Border Management) in the Ministry of Home Affairs. The Composition and functions of the Empowered Committee is at Annexure-IV (a).

6. State Level Screening Committee:

6.1 Subject to such general/special directions as may be given by the Empowered Committee, schemes for each State will be approved by a State Level Screening Committee chaired by the Chief Secretary of the State. The Composition and functions of the State Level Screening Committee (SLSC) is at Annexure-IV (b). The respective Border Guarding Force (BGF) shall nominate State-wise nodal officers for co-ordination with the State and such nodal officers shall be invited for the State Level Screening Committee meetings. The State Government will furnish the Annual Action Plan of BADP as approved by the State Level Screening Committee (SLSC) to the Ministry of Home Affairs, Department of Border Management, Government of India, latest by the month of May every year as in the performa given at Annexure-V, Annexure-V (a) and Annexure-V (b).

7. Flexibility in execution of programme:

7.1 In addition to the PRIs, Autonomous Councils; other Local Bodies & Village Authorities/Councils, engaging of local communities, voluntary agencies comprising of local NGOs/Self Help Groups which are not receiving foreign aid/assistance may be engaged for executing schemes.

7.2 Involvement of non-Governmental organizations to give contractual assignments, out sourcing the services may be considered where the State Government/agencies have

manpower constraints etc. Such measures can be adopted by the State Level Screening Committee under intimation to the Ministry of Home Affairs. The State Government may also consider forging of partnership between the government and the community having a joint stake in the services, wherever possible communities may be involved in sharing of 10% to 15% of the cost of social infrastructure, as far as possible. Projects not exceeding Rs 5.00 lakh should strictly be implemented through local bodies such as village committees/panchayats only. However, the respective Local/State Financial Rules in vogue will continue to be applicable for the implementation of BADP.

8. Funds Flow:

8.1 Before the commencement of the financial year, the Department of Border Management in the Ministry of Home Affairs would convey the quantum of funds allocated to the States during the next year under the BADP. The Annual Action Plan consisting of schemes, duly approved by State Level Screening Committee (SLSC) have to be forwarded to the Department of Border Management, Ministry of Home Affairs as in the proforma at Annexure-V for release of funds.

8.2 Funds will be released to States in two installments. Funding for the subsequent year will be based on confirmation of expenditure and receipt of approved list of schemes. The 1st installment of 90% of the allocation of the State, will be released to the State only after the receipt of Utilization Certificates (UCs) for the amount released in the previous years except the preceding year; If there is any shortfall in furnishing the UCs for the amount released during the previous years, except the preceding year, the same would be deducted at the time of release of the 1st installment. The 2nd installment of the remaining 10% of the allocation of the State will be released to the State only after furnishing of UCs to the extent of not less than 50% of the amount released during the month of preceding year, and furnishing of Quarterly Progress Reports (Physical & Financial) up to the quarter ending September (i.e. 2nd quarter of the financial year).

8.3 To the extent of submission of pending UCs pertaining to the previous years, deduction, if any, made in the release of 1st installment for non-submission of UCs will be made good at the time of release of 2nd installment. State Governments are required to have a separate budget head for the BADP. Funds should be released by the State Governments to the implementing agencies immediately upon receipt of the same from Government of India and as per the directions of Government of India, Ministry of Finance; parking of funds at any level is strictly prohibited.

9. Monitoring and review:

9.1 State Governments shall develop an institutional system for inspection of the BADP schemes/projects and submit reports to the Department of Border Management, Ministry of Home Affairs. Each border block should be assigned to a high-ranking State Government Nodal Officer who should regularly visit the block and take responsibility for BADP schemes. A quarterly report should be sent to the Ministry of Home Affairs indicating the number of inspections conducted and highlighting the important achievements/lacunae pointed out in the reports of the inspecting officers. Third party inspection also needs to be commissioned by the States for an independent feedback on the quality of work and other relevant issues. An appropriate 'Social Audit System' should also be put in place by the State Governments.

9.2 Quarterly progress reports should be submitted scheme-wise to the Department of Border Management latest by 15th day of closure of the quarter as in the proforma at Annexure-VI. The year-wise consolidated utilization certificates should be sent in the prescribed proforma (GFR-19A) of the General Financial Rules within one month of the closure of the financial year as given at Annexure-VII. A display board may be kept at project sites indicating that the work is being done/has been completed under the BADP of Government of India.

9.3 State Governments shall develop an inventory of assets created under the BADP in border villages/hamlets, for analytical purposes etc. Such details may be communicated to the Department of Border Management, Ministry of Home Affairs with a write-up on important schemes/projects (with photographs) implemented by the States. An appropriate “Management Information System (MIS)” will be developed in the Ministry of Home Affairs by treating villages as the basic unit. The MIS will be web enabled for regular update by the States.

Illustrative List of Schemes/Projects permissible under the Border Area Development Programme.

The BADP funds shall ordinarily be used for meeting the critical gaps after utilizing funds under the various Central/State schemes and to meet the immediate needs of border population. A base line survey shall be carried out in border villages in order to assess the gap in basic physical and social infrastructure and convergence of various Central/State schemes with BADP should be ensured.

Various schemes/projects that can be taken up under BADP sectors are as illustrated below:

1) **Education:**

- (i) Primary/Middle/Secondary/Higher secondary school buildings (including additional rooms)
- (ii) Development of play fields
- (iii) Construction of hostels/dormitories
- (iv) Public libraries and reading rooms

2) **Health**

- (i) Building infrastructure (PHC/CHC/SHC)
- (ii) Provision of medical equipments of basic/elementary Type. X-Ray, ECG machines, equipment for dental clinic, pathological labs. etc. can also be purchased.
- (iii) Setting up of mobile dispensaries/ambulance in rural areas by Govt./ Panchayati Raj Institutions including Tele medicine.

3) **Agriculture and allied sectors**

- (i) Animal Husbandry & Dairying
- (ii) Pisciculture
- (iii) Sericulture
- (iv) Poultry farming/Fishery/Pig/Goat/Sheep farming.
- (v) Farm forestry, horticulture/floriculture.
- (vi) Public drainage facilities.
- (vii) Construction of irrigation embankments, or lift irrigation or water table recharging facilities(including minor irrigation works).
- (viii) Water conservation programmes
- (ix) Soil conservation- protection of erosion-flood protection.
- (x) Social Forestry, JFM, parks, gardens in government and community lands or other surrendered lands including pasturing yards.
- (xi) Use of improved seeds, fertilizers and improved technology
- (xii) Veterinary aid Centres, artificial insemination Centres and breeding Centres.
- (xiii) Area specific approach keeping in view the economy of Scale – Backward-Forward integration.

4) **Infrastructure**

- (i) Construction and strengthening of approach roads, link roads(including culverts & bridges)
- (ii) Industries – Small Scale with local inputs viz handloom, handicraft, furniture making, tiny units, black smith works etc. and food processing industry
- (iii) Provisions of civic amenities like electricity, water, pathways, ropeways, foot bridges, hanging bridges, public toilets in slum areas and in SC/ST habitations and at tourist centers, bus stands etc.
- (iv) Development of infrastructure for weekly haats/bazaars and also for cultural activities etc. in border areas.
- (v) Construction of buildings for recognized District or State Sports Associations and for Cultural and Sport Activities or for hospitals (provision of multi-gym facilities in gymnastic centers, sports association, physical education training institutions, etc.)
- (vi) Construction of houses for officials engaged in education sector and health sector in remote border areas.
- (vii) Tourism/Sports/Adventure Sports Scheme – creation of world class infrastructure for tourism and sports in border block where ever feasible- like rock climbing, mountaineering, river rafting, forest trekking, skiing and safaris (car/bike race, camel safaris, yak riding, boating in Rann of Kutchh).
- (viii) Creation of new tourist centers.

- (ix) Construction of mini open stadium/ indoor stadium./auditoriums.
- (xiv) New & Renewable electricity- Bio gas/Biomass gasification, Solar & Wind energy and Mini Hydel Projects - systems/devices for community use and related activities.

5. Social Sector

- (i) Construction of community centers
- (ii) Construction of Anganwadis.
- (iii) Rural Sanitation blocks.
- (iv) Cultural Centres /Community Halls
- (v) Construction of common shelters for the old or Handicapped
- (vi) Capacity building programme by way of vocational studies & training for youth for self employment and skill up gradation of artisans and weavers.

6. Miscellaneous:

- i) Development of Model villages in border areas.
- ii) E-chaupals/agri-shops/mobile media vans/market yards.
- iii) Cluster approach wherever feasible.

List of the works which are not permissible under the Border Area Development Programme:

Creation of tangible assets should be given priority under the BADP. The smaller schemes, which are of direct benefit in nature to specific villages/individuals, need to be addressed by the State Governments under their own development initiatives.

The following schemes/projects/works are not permissible under the BADP.

1. Education:
 - i) Buying of school dresses/ books.
 - ii) Adult Education.
 - iii) Books/Journals
 - iv) TV/Dish antennas

2. Health:
 - i) Health Awareness Programme.
 - ii) Eye Camps.
 - iii) RCH Programme
 - iv) Blood banks
 - v) Control of Malaria, Filaria, Leprosy, AIDS etc.
 - vi) First aid kit for midwives.

3. Agriculture and allied sectors.:
 - i) Desilting of ponds in villages, towns and cities.

4. Infrastructure:
 - i) Any schemes of individual benefit (such as roads to dera's and dhanies etc.)
 - ii) Boundry walls and construction of cremation sheds in graveyards/samsan ghat.
 - iii) Cleaning of cools/nalas/khalas.
 - iv) Boundary/retaining walls of ponds.
 - v) Construction of building for Offices of local bodies, patwarkhana, panchayat ghar, BDOs, DCs, and residences for officials (except the official engaged in education and health sector) etc.
 - vi) Drain/Gutters.

Annexure-III

List of permissible and non-permissible items of works to be undertaken under BADP by the Border Guarding Forces:

Following schemes of a developmental nature can be recommended/implemented by the Border Guarding Forces (BGFs) under the Border Area Development Programme.

- (a) Construction of Link roads to BOPs
- (b) Any other work raising the infrastructure regarding drinking water supply/ electricity generation (New & Renewable Energy). etc.

However, approval of the State Level Screening Committee is a pre-requisite for implementing such schemes and it shall form part of the Annual Action Plan of the State. Such schemes recommended/implemented under the BADP by the BSFs and Armed Forces are open for inspection by the State/Central Government Officers concerned.

Following works/activities are not permissible for implementation by the BSFs under BADP :

- (a) Any type of Civic Action Programme for which funds are released by the Ministry of Home Affairs (MHA) or the States Government – like purchase of medicines, eye camps etc.
- (b) Purchase of vehicles/night vision devices/ other equipments etc.

Annexure-IV (a)

EMPOWERED COMMITTEE ON BORDER AREA DEVELOPMENT PROGRAMME (BADP):

The Empowered Committee of Border Area Development Programme (BADP) under the Chairmanship of the Secretary, Department of Border Management, Ministry of Home Affairs, Government of India is constituted as under:

Composition:

- | | | |
|--------|---|------------------|
| 1. | Secretary (BM), Department of Border Management - | Chairman |
| 2. | Secretary, Department of Expenditure - | Member |
| 3. | Adviser (MLP), Planning Commission - | Member |
| 4. | Additional Secretary(BM), Deptt. of Border Management - | Member |
| 5. | Additional/Special Secretary & F.A. (Home), MHA - | Member |
| 6-22 | Chief Secretaries of the 17 BADP States or their nominees (not below the rank of JS to GOI in their respective States). | Members |
| 23. | Joint Secretary (K), MHA - | Member |
| 24. | Joint Secretary (NE), MHA - | Member |
| 25. | Joint Secretary, Ministry of DONER - | Member |
| 26-29. | A representative each of BSF, ITBP, SSB & Assam Rifles (not below the rank of IG). | Special Invitees |
| 30. | Joint Secretary (BM), MHA - | Member Secretary |

The Empowered Committee (EC) will be responsible for policy matters relating to the scope of the BADP such finalization/modification/relaxation of guidelines, prescription of geographical limits in the States concerned within which the BADP will be implemented, modalities of implementation, arriving at a formula for allocation of funds to States etc. The Committee shall meet, at least, twice in a financial year and may co-opt such members, considered as necessary to facilitate its deliberations/decision making. In exigencies of situation/optional difficulties, the Chairman of the Empowered Committee is authorized to made State/area specific relaxation in the BADP guidelines.

STATE LEVEL SCREENING COMMITTEE (SLSC) ON (BADP):

There shall be a State Level Screening Committee (SLSC) on Border Area Development Programme (BADP) under the Chairmanship of the Chief Secretary, of the State, as indicated below:

Composition:

	Chairman	
1. Chief Secretary	Member	The
2. Secretary, Planning Department of the State	Member	State
3. Secretary, Department of Home of the State	Member	Level
4. Secretary, Finance Department of the State	Member	Screen
5. Secretary, Rural Development Department of the State	Member	ing
6. Secretaries concerned of the line Department of the State implementing various Central/State Schemes in the border Blocks/Districts.	Member	Comm
7. Representative of Government of India, Ministry of Home Affairs (Department of Border Management)	Member	ittee
8. Representative of Planning Commission of India	Member	(SLSC
9. Representative of Government of India, Ministry of DoNER (in case of North-Eastern States)	Member) is
10. District Magistrates of the Border Districts of the States	Members	manda
11. Nodal officer of the Border Guarding Force(s) deployed along the international border of the State	Member	ted to
12. Secretary, Nodal Department of BADP in the State	Member Secretary	finaliz

implementation under the BADP and to approve the Annual Action Plan (AAP) for submission to the Department of Border Management, Ministry of Home Affairs. The Chairman of SLSC (viz. Chief Secretary) may co-opt members on the Screening Committee such members, considered as necessary to facilitate deliberation/decision making in the SLSC.

The SLSC shall meet at least twice in a year. The first meeting may preferably be convened in February/March in order to finalize and approve the schemes recommended by the village committee/panchayat/block level committee etc. as stipulated in the guidelines for the following year. The Annual Action Plan (AAP) is required to be finalized in the first meeting and communicated to the Department of Border Management, Ministry of Home Affairs, Government of India preferably by mid April.

The schemes/projects for a particular year once approved by the Department of Border Management, Ministry of Home Affairs, Government of India, as recommended in the Annual Action Plan (AAP) shall ordinarily be not changed. However, any change in the schemes will be considered in the Department of Border Management, Ministry of Home Affairs, only after it is recommended by the States (viz. the Chief Secretary) on account of operational difficulties/special circumstances.

The 2nd meeting of the SLSC may preferably be held in November/December to review the progress of schemes under the BADP, submission of Utilization Certificates (UCs) & Quarterly Progress Reports (QPRs) etc.

The process of completion of formalities, if any, such as forest, environment and other local clearances, availability of land etc. should be planned in advance, while recommending various projects under the BADP. The SLSC may take note of these aspects while finalizing the Annual Action Plan.

Ministry of Home Affairs
Department of Border Management
Border Area Development Programme

ANNUAL ACTION PLAN FOR THE YEAR: _____

Name of the State: _____

Meeting of the State Level Screening Committee (SLSC) held on: _____

Name of the District: _____

Name of the Block _____

Scheme- wise Break up of Funds to be utilized in the border block:

Sl. No.	Name of the Scheme	Amount to be utilized in the Block	Remarks.
1.	Out of State Resources (Specify sectors in which funds will be utilized during the year.)		
	a. State-Plan		
	b. District Plan		
2.	Flagship Scheme of Government of India (Specify the scheme-wise amount to be utilized in the block during the year)		
	a) Bharat Nirman		
	i) Prime Minister Gram Sadak Yojana (PMGSY)		
	ii) Indira Vikas Yojana (IVY)		
	iii) Accelerated Rural Water Supply (ARWS)		
	iv) Accelerated Irrigation Benefit Programme (AIBP)		
	v) Rural Telephony		
	vi) Rajiv Gandhi Gramin Vidyutikaran Yojana (RGGVY)		
	Total Bharat Nirman		
	b) National Rural Employment Guarantee Scheme (NREGS)		
	c) Jawaharlal Nehru National Urban Renewal Mission (JNNURM)		
	d) Total Sanitation Campaign (T&C)		
	e) National Rural Health Mission (NHRM)		
	f) Sarva Siksha Abhiyan (SSA)		
	g) Mid-day meal Programme		
	h) Integrated Child Development Scheme (ICDS)		
	i) Backward Regions Grant Fund (BRGF)		
3.	Other Centrally Sponsored Schemes (CSS) such as sports and tourism. (Specify the name of the scheme and amount to be utilized)		
4.	Any other source (such as loans etc.)		
5.	Border Area Development Programme (BADP)		

Ministry of Home Affairs
Department of Border Management
Border Area Development Programme

ANNUAL ACTION PLAN FOR THE YEAR: _____

Name of the State: _____

Meeting of the State Level Screening Committee (SLSC) held on: _____

Name of the District: _____

Name of the Block _____

Sector-wise break of funds utilized under Border Area Development Programme (BADP) in the Annual Action Plan.

S. No.	Name of the Sector	Amount utilized.
	<p>i) Education</p> <p>ii) Health</p> <p>iii) Agriculture & allied sector.</p> <p>iv) Infrastructure</p> <p>(a) Roads.</p> <p>(b) Bridges/culverts</p> <p>(c) Buildings</p> <p>(d) Industry</p> <p>(e) Tourism</p> <p>(f) Sports</p> <p>(g) Others</p> <p>v) Social Sector;</p> <p>(a) Community centers</p> <p>(b) Cultural centers</p> <p>(c) Vocational studies/ training</p> <p>(d) Rural Sanitation</p> <p>(e) Drinking water.</p> <p>(f) Others</p> <p>vi) Miscellaneous:</p> <p>(a) Model villages</p> <p>(b) Mobile dispensary</p> <p>(c) Training of staff, monitoring and evaluation.</p> <p>(d) Maintenance of assets created under BADP.</p> <p>(e) Others</p> <p>vii) Security Sectors. (Schemes taken up by Border Guarding Forces (BGFs) and other security forces in above sectors may be shown separately sector-wise.)</p>	

BORDER AREA DEVELOPMENT PROGRAMME(BADP)

D. Form GFR 19 A

(See Government of India's Decision (1) below Rules (150))

E. FORM OF UTILIZATION CERTIFICATES

S.No.	Letter No. and date	Amount	
	(give number of letter of Government of India sanctioning the fund with date)	(give amount and year for which sanctioned)	Certified that out of Rs----- of grants-in-aids sanctioned during the year ----- in favour of ----- under Ministry/ Department letter No. given in the margin and Rs.-----on account of unspent balance of the previous year, a sum of Rs.-----has been utilized for the purpose of ----- for which it was sanctioned and that the balance of Rs.----- remaining unutilized at the end of the year has been surrendered to Government (vide No.----- dated-----) will be adjusted towards the grant-in-aid payable during the next year-----.
	TOTAL		

2. Certified that I have satisfied myself that the conditions on which the grants-in-aid was sanctioned have been duly fulfilled/are being fulfilled and that I have exercised the following checks to see that the money was actually utilized for the purpose for which it was sanctioned.

Kinds of Checks exercised:

- 1.
- 2.
- 3.

Signature-----
 Designation-----
 Date-----

ITEM-5

Convergence of various Central/State schemes with Border Area Development Programme (BADP)

As per guidelines (para 3.2) Utilization of funds under the Centrally Sponsored Schemes/Flagship Schemes of Government of India and the State plan schemes to the maximum possible extent in the border blocks should be ensured.

It was emphasized in the 9th meeting of Empowered Committee on BADP, held in New Delhi on 10/05/2010 that the State Government may dovetail resources under CSS, Flagship Programmes, Bharat Nirman etc. by earmarking portion of their resources specifically for border blocks so that they get their due share of these investments and also due share of State resources.

GoI seeks to converge the various centrally sponsored schemes with BADP. Deputy Commissioners need to take appropriate action at the district level and ensure that there is no duplicity of purpose and BADP funds should be used only to fill the critical gaps. SLSC may consider and give suitable directions in this regard to the Deputy Commissioners.

The agenda item is placed before the Committee for consideration & decision.

ITEM-6

Monitoring and review-establishment of an institutional system of inspection of BADP schemes/projects and to arrange for appropriate, 'Social Audit System' and third party inspection in the implementation of the BADP.

As per decision taken in the last meeting of SLSC held on 24/05/2010 the work regarding monitoring of BADP works has been allocated to NABCON a subsidiary of NABARD. The work of district Ferozpur has been assigned to NABCON & for the other 3 districts i.e. Amritsar, Tarn Taran and Gurdaspur is in pipeline.

The agenda item is placed before the Committee for ex-post facto approval.

ITEM-7

ALLOCATION OF FUNDS DURING 2011-12

(Rs. Lac)

District	Allocation as per Criteria				Work Plan Proposals received from the districts			
	Normal SCA	Security Related Schemes (10%)	Administrative Expenses	General Schemes	Total	Security Related Schemes	Administrative Expenses	General Schemes
Amritsar	636.86	63.69	9.55	563.62	636.86	49.27	9.55	578.04
Tarn Taran	470.62	47.06	7.06	416.50	470.62	46.12	7.05	417.45
Ferozepur	1448.17	144.82	21.72	1281.63	1448.17	136.47	21.72	1289.98
Gurdaspur	736.35	73.63	11.04	651.68	736.35	72.93	11.00	652.42
Total	3292.00	329.20	49.37	2913.43	3292.00	304.79	49.32	2937.89

- 1) As per Guidelines – (placed at Annexure-II) the UCs of minimum of 50% amount released during 2010-11 are required to be sent to GoI for the release of installment of 2011-12. UC's of 64% amount have already been sent to GoI, thereby making the State eligible for release of 1st installment during 2011-12.
- 2) GoI has sanctioned is Rs. 790.00 lac (Rs. 775.00 lac + Rs. 15.00 lac) for village Ghaniya ke Bet district Gurdaspur in the month of March 2010. The funds could not be drawn from treasury during 2009-10. The sanction for release of this amount during 2010-11 was issued on 7/05/2010. Rs. 15.00 lac released for development works have already been utilized. Utilization of Rs. 7.75 Cr released for construction of High Level Bridge at Ghania ke Bet has been delayed due to rainy seasons & procedural delays.
- 3) The district-wise/block-wise breakup of allocation as per parameters & as received from districts is given at Annexure III & III(A) respectively.
- 4) The detail of proposals of existing 19 blocks for the year 2011-12 is given at Annexure-V.
- 5) The sectoral distribution of proposals is at Annexure V-(b).
- 6) As per revised guidelines para 4.2 (Feb 2009) of BADP 1.5% of allocation i.e. Rs 49.37 lac may be kept during 2011-12 for the purpose of monitoring, training of staff at block level and for evaluation of the BADP, administrative expenditure for preparing the perspective plans, if any, survey, logistic support (excluding purchase of vehicles), media publicity etc. Accordingly, border districts have proposed, Rs. 49.32 lac funds (1.5%) for this purpose.
- 7) On perusal of the proposals submitted by the border districts, it has been observed that all proposals are eligible as per guidelines.

Observations and points for discussion

As per the proposals received from the districts, the district-wise brief is as under:-

(a) Amritsar

District has proposed total of 124 works with an allocation of Rs. 636.86 lac. Out of these works 90 works fall in “infrastructure sector” mainly for construction of link roads (brick paving). The district has not proposed any work relating to “Health Sector”. Block Chogawan has proposed works only for “Infrastructure” including Rs 194.35 lac for construction of roads and Rs. 12.00 lac for sports. The district has proposed Rs 49.27 lac for security sector although 10% of the funds i.e. Rs. 63.68 lac could be provided as per guidelines.

(b) Tarn Taran

The district has proposed 58 works with a total allocation of Rs. 470.62 lac mainly for “Infrastructure Sector” i.e. construction of link roads/approach roads. Bhikhiwind and Gandiwind have not proposed any work for Education, Health and Agriculture sector. Block Valtoha has also proposed all schemes for construction of roads under infrastructure sector except only one work under Education Sector.

(c) Ferozepur

With an allocation of Rs. 1448.17 lac the district has proposed 200 works out of which 125 works fall under infrastructure sectors relating to construction of various types of roads. Block Guruharshai has not proposed any work under Agriculture & Health Sector. Mamdot has not proposed any outlay under Education & Health Sector. Block Ferozepur & Jalalabad has not proposed any outlay under Agriculture Sector. District has included some proposals for installation of solar lights also.

(d) Gurdaspur

The district has proposed 108 works with an allocation of Rs 736.35 lacs. Main thrust has been on construction of roads & community centres. No outlay has been proposed for Agriculture sector.

Points for Discussion:-

Regarding the proposals under BADP the following points emerge:-

- (a) To achieve the objective of overall development of border blocks, the works need to be proposed under all the sectors and even within the sectors all types of

permissible works should be included and traditional practice of proposing works only for construction of roads & community centers etc. should be shelved.

- (b) Some districts have proposed funds for installation of solar lights. Government of India has special scheme where funds are provided to PEDDA for installation of solar lights in border areas only. Efforts should be made to avail maximum benefit of the scheme and avoid duplicity of purpose.
- (c) There are discrepancies in the cost estimates of various districts especially in the case of construction of roads. The approved government norms should be followed.
- (d) It has been observed that during the course of year, a number of change of works are proposed. Ministry of Home Affairs GoI in its meetings has asked the state to avoid change of works. Even the Audit Party has raised objections to the same. From 2011 onwards, BADP is being made on line by the GoI. . So no change of work shall be allowed after the approval of SLSC unless some court case or extraordinary circumstances arise.

The agenda item is placed before the Committee for consideration & approval.

ITEM-8

EX-POST –FACTO APPROVAL FOR THE CHANGE OF WORKS:2009-10

The proposals of change of works and new works undertaken from interest earned on deposits of BADP funds and savings out of projects completed as per table below & placed at Annexure 'A' to Annexure 'M' were approved after obtaining the approval of Worthy Chief Secretary. The same are placed before the Committee for ex-post facto approval.

(Rs in lac)

SN	Name of the District	Change of Work/New Works					
		2009-10		2010-11		Total	
		No.	Amount	No.	Amount	No.	Amount
1	Amritsar	10	34.00	10.00	50.00	20	84.00
2	Tarn Taran	7	7.00	-	-	7	7.00
3	Ferozepur	6	61.06	-	-	6	61.06
4	Gurdaspur	1	9.00	4	49.90	5	58.90
	Total	24	111.06	14	99.90	38	210.96

ITEM-9

ANY OTHER ITEM WITH THE PERMISSION OF THE CHAIR.

Additional Items:-

Item No.9 Revised Proposals of Block Attari, District Amritsar

Deputy Commissioner, Amritsar has sent revised proposals of works to be undertaken in block Attari in place of the proposals already submitted and included in the Agenda at NP 54 to 60. Although the total outlay of the block remains the same, some changes have been made in the works and their location. Rs.22.00 lac earlier proposed for Agriculture sector has been diverted to infrastructure. In the infrastructure sector also Rs.122.35 lac has been proposed for construction of various link roads, Rs.10.00 lac for foot bridges & Rs. 3.00 lac for public toilets though in the earlier proposal Rs.70.05 lac were proposed for link roads, Rs. 20.50 lac were proposed for Foot bridges & Rs. 22.00 lac for Rural Sanitation. The main sector-wise differences in the two proposals are as under:-

(Rs in Lac)

SN	Sector	Amount Proposed in Previous Proposal	Amount Now Proposed
1	Education	24.80	18.00
2	Health	0.00	2.00
3	Agriculture	22.00	0.00
4	Infrastructure	112.55	135.35
5	Socil Sector	4.00	7.00
6	Security	14.00	15.00
7	Administrative Expenses	2.70	2.70
	Total	180.05	180.05

Revised proposal is placed before the Committee for consideration and approval.

Item No.10 Recommendation of the Inspection team of Planning Commission regarding Construction of Pantoon Bridge over river Tarna in Bamial block, district Gurdaspur.

A team of officers headed by Sh. S.P Chouhan, Adviser (MLP) Planning Commission visited the border blocks of Gurdaspur recently. After the visit the team sent a recommendation to Ministry of Home Affairs for the construction of Pantoon bridge over the river Tarna in Bamial block, district Gurdaspur at a total cost of Rs. 2.00 Cr. After the meeting of the Empowered Committee held on 3.5.2011, the Ministry of Home Affairs has asked to have the feasibility of the scheme examined and accommodate it in the Annual Action Plan of BADP of the State of Punjab for the year 2011-12 by re-arranging the scheme furnished by the district Gurdaspur.

The matter is placed before the Committee for consideration and decision.

