

13. EMPLOYMENT

13.1 The magnitude of unemployment in Punjab continues to be a cause of serious concern even though the number of job seekers in the employment exchanges has declined from 5.53 lac on 31/3/97 to 4.54 lac on 31/12/06. An analysis of the live register reveals that out of 4.81 lac unemployed, the educated unemployed youth were 3.61 lac and the remaining 1.20 lac were neo-literates and illiterates.

13.2 The number of un-employed persons in Punjab according to their qualifications since the year 1980 are like this:

Year	Matriculate Freshers	Under Graduate Freshers	Grduate Freshers	Post Graduate Freshers	Graduate Engineers	Diploma Engineers
1980	72,215	27,660	28,221	6,454	246	2,430
1990	1,58,989	42,893	35,934	10,581	437	5,189
2000	1,74,238	60,490	27,021	6,990	10,020	6,532
2003	1,56,179	66,824	29,277	3,963	619	5,913
2004	1,42,441	39,155	26,990	5,935	845	6,589
2005	1,38,762	68,245	27,780	7,478	635	5,978
2006	1,29,832	94934	24552	9051	693	4781

Year	Crfatsman Trd. ITI & Work Experienced	Doctors Allopathic	Doctors Others	Agriculture specialists	Teachers M.Ed & B.Ed	Lang uages	PTI,CP.Ed, DP,Ed &MP.Ed
1980	25,849	44	262	331	18,480	1,488	9.948
1990	34,104	27	275	643	23,425	956	4.925
2000	37,670	126	387	460	34,459	263	1,784
2003	32,403	62	172	138	26,698	175	1,643
2004	33,572	78	271	157	30,106	160	1,835
2005	31,754	105	267	154	31,618	177	1,918
2006	30,068	105	273	166	32059	141	1968

* Status as on 31/3/2007

Apart from above, there are 51203 SC uneducated and 57159 other uneducated, unemployed persons registered with the State Employment Exchanges. To generate more employment opportunities in the State, various steps that are being taken by the State government is as per the detail given below:-

PART-I

EG-1: Setting up of a new Department of Employment Generation and Training.

(New Scheme)

(One time ACA of 2007-08)

11th Plan Outlay - Rs.10000.00 lac
Annual Plan 07-08 Outlay - Rs. 1500.00 lac

13.3 To generate employment opportunities for the educated youth both in India and foreign countries by bringing vocationalisation in education system and promoting rigorous trainings for employment in Armed forces, Para-military forces, Security Services etc., the State Government have decided to set up a new Department of Employment Generation. For which a notification has already been issued on 11/4/2007. The component-wise/scheme-wise detail of proposal is depicted below:-

- (1) Special Training for women, Border Youth ad unskilled Rural Youth through existing government and government aided institutions which will ensure 30% ensured employment. Target is to cover 2,000 beneficiaries from SCs, BPL families, disabled persons and financially weaker section; 1000 women beneficiaries, 1,000 border youth and 3,000 unskilled rural youth. Training will be provided free of cost to the above said beneficiaries.(Estimated expenditure isRs.360.00 lac).
- (2) Coaching for competitions like Civil Services, PCS examination for employment in banks through government/government aided institutions by including the subject experts/institutions on a Public Private Partnership basis (Estimated expenditure is Rs.100.00 lac) :
 - (i) Target is to cover 500 toppers from each district at graduate/post graduate level every year (total coverage comes to 10,000 beneficiaries).
 - (ii) 50% of the cost of coaching would be borne by the government and 50% by the beneficiary/candidate himself/herself.
 - (iii) Special concessions would be provided to SC/ST candidates.
- (3) Training for improving vocal & vocational skill of teachers (Estimated expenditure Rs.150.00 lac).Target is to cover 2500 teachers from college level institutions and 10,000 teachers from Senior Secondary/High Schools/Polytechnics and ITIs.

- (4) Professional/Expert/Consulting services would be hired on contract and outsourcing basis for carrying out the activities of Department of Employment Generation(Estimated expenditure is Rs.200.00 lac).About 50 courses including courses on soft skills would be got introduced/developed alongwith the course material, instruction material and other soft infrastructure.
- (5) Start of Vocational Training in 10 institutions in every district every year on Public Private Partnership basis and certification (Estimated expenditure is Rs.100.00 lac).
- (6) Orientation Programmes, Publicity Awareness, Conferences, Seminars, Job Festivals, Job Melas, Interview, Job, Tests etc. (Estimated expenditure is Rs.100.00 lac).
- (7) Educational and vocational guidance at sub-division and block level (Estimated expenditure is Rs. 100.00 lac).
 - (i) Target is to cover all schools, colleges, villages and towns for counseling of the youth.
 - (ii) Services of 1 Executive Liasion, 1 Executive Publicity, 85 Executive Assistant (Suvidha Centres) @ Rs.12000 PM would be hired.
 - (iii) The counselors would work under District Employment and Training Bureaus and district level counselors.
- (8) Infrastructure Support Services (Estimated expenditure is Rs. 300.00 lac). Rs.100.00 lac for 20 districts and Rs.200.00 lac for state headquarter are required for basic infrastructure, proper office space, multi-media projector, lap-top equipments, pcs, internet, communication, books, printed material etc.
- (9) Manpower survey (Estimated expenditure is Rs.80.00 lac)
 - (i) One time Mission Mode Project.
 - (ii) Man power data to be collected from all rural/urban area of the State.
 - (iii) Age limit is between 17-40 years.
- (10) Job survey for identification of jobs in India and Abroad (Estimated expenditure is Rs30.00 lac).
 - (i) About 100 job profiles would be collected from abroad.
 - (ii) About 500 job profiles under main categories and 1000 from sub-categories would be created in India which would be got validated by the concerned industry experts.

13.4 For carrying out the said roles, functions and responsibilities, a provision of Rs. 10000.00 lac has been provided in the 11th Five Year Plan. Government of India has decided to provide one time ACA of Rs. 1500.00 lac during 2007-08.

PART-II

Other Self- Employment Schemes being run by the different departments:

13.5 Besides, the above new schemes, there are some other schemes, which are already being implemented by various departments to guide the unemployed youth to enable them to secure gainful employment by setting up of their own ventures with financial assistance from Govt. Banks. The write-up detail of these schemes have already been depicted in the relevant chapter of the Department/Sub-head under which these are being implemented. Just to calculate the content of the employment opportunities being generated with these schemes, the same have been consolidated here as per the detail given below:-

Rural Development

RD 5(D)-1/CD 1.11 Swaran Jayanti Gram Swa-Rozgar Yojana (75:25)

11th Plan Outlay - Rs. 2800.00 lac
Annual Plan 07-08 Outlay - Rs. 400.00 lac

13.6 'Swaran Jayanti Gram Swa-Rozgar Yojana' scheme is being shared between the Centre and the State on 75:25 basis. The objective of SGSY is to bring the assisted poor families (Swa-Rozgaris) above the poverty line in three years by providing them income-generating assets through bank credit and subsidy. It is a holistic programme covering all aspects of self-employment such as organization of the rural poor into self help groups, training, planning of activity clusters, infrastructure build up, technology, credit and marketing. In establishing the micro enterprises, the emphasis under SGSY is on the cluster approach. For this, 4-5 key activities will be identified for each block based on resources, occupational skills of the people and availability of markets. The major key activities are bee keeping, handloom, dairy, poultry, sewing, knitting & embroidery etc.

13.7 SGSY is a credit cum subsidy programme. Subsidy under the programme will be uniform at 30% of the project cost, subject to a maximum of Rs. 7500/-. In respect of SCs, this will be 50% subject to a maximum of Rs. 10,000/-. For a group of Swa-rozgaris (SHGs), the subsidy would be 50% of the cost of the scheme subject to a ceiling of Rs.1.25 lac. Loans will be arranged by the DRDAs from the banks. Under this scheme 50% assistance is required to be provided to the SCs, 40% to women and 3% to the handicapped. This scheme was admitted in the year 1999-2000. An outlay of Rs.5250.00 lac as state share was provided for the 10th Five Year Plan against which an expenditure of Rs.930.74 lac

unskilled manual work. A rural household can demand at least 100 days guaranteed employment in a financial year. The Household has to get itself registered with the Gram Panchayat. Names of all the adult members can be registered. Gram Panchayat will issue a job card to the household.

The funding pattern of this scheme is as under:-

Central Government Share

- (1) 100% unskilled wage component of the cost of the scheme.
- (2) 75% of the material component including the wages of skilled and semi skilled workers.

Administrative expenses such as salary and allowance of programme officer and their supporting staff and capacity building of Gram Panchayats etc.

State Government Liability

- (1) 25% of the material component including the wages of skilled and semi-skilled workers of the scheme.
- (2) Unemployment allowance payable under the provisions of the Act.
- (3) Administrative expenses of the State Council.

13.11 The National Rural Employment Guarantee Act. NREGA has been passed by GOI in Sep., 2005. The scheme was launched in Punjab on 2nd Feb., 2006 and initially only district Hoshiarpur has been selected. Vide notification dated 26-3-2007 GOI has decided to cover three more districts namely Amritsar, Nawanshehar and Jalandhar under NREGA during 2007-08. It is a demand driven scheme hence the targets under this scheme are not specified. All the districts of the State will be covered within next five years as per national policy. State Share of Rs.500.00 lac was approved for this scheme for the Annual Plan 2006-07 against which an expenditure of Rs.323.39 lac has been incurred. An outlay of Rs.60000.00 lac has been provided for the 11th Five Year Plan and Rs.3000.00 lac for the Annual Plan 2007-08 as State share under this scheme.

Sports and Youth Services

YS-1/SY 1.24 :C-PYTE

11th Five Year Plan - Rs. 4000.00 lac
Annual Plan 07-08 Outlay - Rs. 800.00 lac

13.12 The main objective of the scheme "Centre for Training & Employment of Punjab Youth (C-PYTE)" is to wean the youth away from illegal & illicit activities by providing employment oriented training and to upgrade their skill and discipline to make them employable. The age limit for coaching & training under this scheme is 17½-21 years for matriculates or below 18-25 years for those possessing higher qualification and diplomas from ITI's in technical trades. The youth must be a resident of Punjab. The youth who fulfill the physical standard of Army/Para military forces are imparted pre selection training for

recruitment in these services. Those who do not meet the physical standard for Army/Para-military forces are selected for various technical courses run in different ITI's and other technical institutes for their absorption in the industrial houses. During their stay at the Campus, the youth are paid Rs.400/- per month as stipend besides free Boarding & lodging. At present, the following courses are run for youth who are interested & willing to open their own ventures after successful training under C-Pyte scheme:-

Hosiery & knitwear Cadre;
Agro Based Courses;
Multipurpose Mechanic;
Tractor repair & Maintenance;
Motor/Bar winding;
Refrigeration & Air Conditioning;
Electrician; and
Driving & Maintenance of vehicles.

13.13 Selection of youth is carried out by various district/sub-division headquarters by team consisting of DC/SDM/SSP, Employment Exchange Officer, and Medical representative of C-PYTE. During the period 2002-03 to 2006-07, total 34746 unemployed youth have been selected for training, out of which 21848 youth have been employed in army/Para military forces, government/semi-government and private organizations and other various industrial houses. 15000 unemployed youth would be trained during 2007-08 for which an outlay of Rs.800.00 lac has been provided.

Urban Development

UD 2/UD-14 Swaran Jayanti Shehari Rojgar Yojana (75:25)

11th Plan outlay - Rs.500.00 lac
Annual Plan 2007-08 outlay - Rs. 50.00 lac

11.7.7 The three urban poverty eradication schemes i.e. Nehru Rojgar Yojana, Urban Basic Services for the poor and the Prime Minister's Integrated Urban Poverty Eradication Programme have been amalgamated with effect from 1/12/97 and have been replaced by a new scheme 'Swaran Jayanti Shehari Rojgar Yojana'. This scheme has been designed to alleviate the index of poverty in the urban settlements of the State by way of providing opportunities in Self Employment to the poor urban youth, upgrading the skill of urban youth so as to enable them to find employment in maintaining their livelihood. Under this scheme, subsidy and loan is being given to the urban youth to set-up self employment ventures. Training is also being imparted to urban youth in various skills. Special stress has been laid on employment of women. An outlay of Rs. 600.00 lac was provided for meeting the 25% state share for this programme during 10th plan against which expenditure of Rs. 382.86 lac was incurred. There are 1,79,205 BPL families in the urban areas.

Social Security and Welfare

CS(SW)2 Swayam Sidha Scheme (100% Centrally Sponsored)

11th Plan Outlay - Rs.500.00 lac
Annual Plan 2007-08 Outlay - Rs.100.00 lac

13.20: Indira Mahila Yojana was launched in the State in the year 1995-96. This scheme has been recasted as Integrated Women's Empowerment Programme from the year 2000-01 and renamed as SWAYAM SIDHA. This is a 100% centrally sponsored scheme. Since 1995, 5 blocks were sanctioned namely; Faridkot, Kotkapura, Lambi, Malout and Muktsar. Now this scheme is being implemented in 10 more blocks namely Sherpur, Dhuri, Ghanour, Dera Bassi, Tarsika, Sidhwanbet, Bhikhiwind, Kot Bhai, Majri and Khera.

13.21: The objective of the scheme is to establish women's self help groups(SHGs), creation of confidence and awareness among members of SHGs regarding women's status, health, nutrition, education, sanitation and hygiene, legal rights, economic upliftment and other social, economic and political issues. Under this scheme, 1936 self help groups of women have been formed out of which 1176 groups are doing inter-loaning and 546 groups are doing income generating activities like soap making, surf, stitching, embroidery, weaving dari, khes etc.

An expenditure of Rs.81.28 lac has been incurred during 10th Five Year Plan under this scheme against approved outlay of Rs.222.73 lac. An amount of Rs.500.00 lac has been provided for 11th Five Year Plan and Rs.100.00 lac for 2007-08 under this scheme.

Welfare of SCs/BCs

SC(S)-1/SC 1.1 Share capital contribution to PSCFC (State share=51% & GOI share=49%).

11th Plan Outlay - Rs.1200.00 lac
Annual Plan 2007-08 Outlay - Rs. 250.00 lac

13.22: The Punjab Scheduled Castes Land Development & Finance Corporation is providing loans/subsidies to poor scheduled castes for setting up of economic ventures on very nominal rate of interest i.e. ranging from 0% to 8% under various schemes. These schemes are implemented with funds received under scheme SC(S)1/SC 1.1 "Share capital contribution to PSCFC". Share capital under this scheme is contributed by GOI and State Government in the ratio of 49:51. An amount of Rs.1200.00 lac has been provided for 11th Five Year Plan as State's share and Rs.250.00 lac for Annual Plan 2007-08 under this scheme.

(i) Economic Venture Scheme:

13.23: This scheme is implemented in two phases:-

- (1) Purchase of plot.
- (2) Setting up of venture.

In the first phase, Rs.15, 000/- is advanced as capital subsidy for purchase of plot. In second phase, loan up to Rs.0.50 lac is provided for construction of shop/shed on the said plot for setting up of economic ventures of their own choice thereon including subsidy @ 25% subject to a maximum of Rs.10, 000/- which ever is less.

(ii) Transport Vehicle Scheme:

13.24: This scheme has been taken up in collaboration with NSFDC (National Scheduled Caste Financial Development Corporation) from the year 1991-92. Under this scheme, the Corporation provides loan for purchasing vehicles like trucks, vans, autos etc. to scheduled castes having income above (double) the poverty line. Beneficiaries are to contribute margin money from 10% to 25% depending upon the kind of vehicle. Loans are advanced subject to the availability of funds with NSFDC under this scheme.

(iii) Scheme in collaboration with National Scheduled Caste Finance & Development Corporation (NSFDC)

13.25: Corporation is implementing various schemes in collaboration with NSFDC like karyana shop, cloth shop, cycle repair, handloom, tailoring shop, readymade garments etc. Beneficiaries having income above (double) the poverty line are eligible under this scheme 'Below Poverty Line' SCs are eligible to avail the benefit of subsidy @ Rs.10, 000/- out of Special Central Assistance (SCA). Under this scheme 90% share is borne by NSFDC.

(iv) Mahila Samridhi Yojana

13.26: This scheme was initiated from the year 2005-06 in collaboration with NSFDC. Woman beneficiaries would be given loan up to Rs.25, 000/-. Up to 90% amount will be contributed by NSFDC. BPL beneficiaries are eligible for subsidy @ Rs.10, 000/- out of SCA.

(v) Goat rearing scheme:

13.27: This scheme has been introduced from the financial year 1996-97. Maximum unit cost is Rs.0.80 lac as per detail given below:-

Loan amount	-	Rs.62, 000/-
Subsidy Amount	-	Rs.18, 000/-

(vi) Direct Lending scheme:

13.28: This scheme is in operation since the inception of the Corporation in 1971. Under this scheme, loans are provided at very nominal rate of interest ranging from 0 to 8% for different income generating schemes. There is no income limit under this scheme for the beneficiaries to avail the loan.

SCBW(S)1/SC 5.1: Share capital contribution to BACKFINCO/Margin Money to BACKFINCO under NBCFDC & NMDFC.

11th Plan Outlay - Rs.1000.00 lac
Annual Plan 2007-08 Outlay- Rs.275.00 lac

13.29: The objective of this scheme is to under take the task of economic upliftment of members of backward classes and other economically weaker sections of the society in the State. Under this scheme, share capital contribution to BACKFINCO and Margin money for NMDFC and NBCFDC and equity participation under NMDFC is provided for disbursing loans to the target group for various self-employment programmes at a nominal rate of interest ranging from 0 to 6% p.a. The term loan is obtained by BACKFINCO from NBCFDC and NMDFC at 3% rate of interest and is disbursed to the beneficiaries at 6% rate of interest.

Loan is advanced by BACKFINCO for 57 self employment ventures in Agriculture & Allied activities e.g. bee keeping and dairy farming etc, for SSI units like tailoring, automobile repair and hosiery units etc. and for service sector unit like fashion designing, airport services and beauty parlor etc.

13.30: An expenditure of Rs.400.00 lac has been incurred under these schemes against approved outlay of Rs.1125.00 lac during 10th Five Year Plan. An outlay of Rs.1000.00 lac has been provided for the 11th Five Year Plan and an outlay of Rs.275.00 lac has been provided in the Annual Plan 2007-08 for the following schemes:-

(Rs. in lac)

SN	Name of the Scheme	11 th Plan Outlay	Annual Plan 2007-08
1	Share capital contribution to BACKFINCO	250.00	100.00
2	Margin money under NBCFDC	250.00	75.00
3	Equity Participation under NMDFC	250.00	50.00
4	Margin money under NMDFC	250.00	50.00
	Total	1000.00	275.00